

City Improvement Districts (CID's)

Sustainable Urban Management Institutions

by Anne Steffny February 2014

CONTEXT

SA Pre-1994 local government for white middle class

SA Post-1994 population requiring services increased by more than 50%

65% of the World population now live in Urban areas – increasing trend





High urbanisation rates and immigrants

City services and infrastructure stretched to the limit within 'feasible' tax regime and governmental delivery capacity

Property owners realised the need to mobilise local resources/tax/levies to supplementary municipal services

THE CHALLENGES OF RAPID URBANISATION



Private Public

Cities need to establish dialogue with their citizens and create mechanisms which make them both more accountable and open to community needs.

PUBLIC SECTOR ROLE:

Legislative framework + enforcement

Collection of municipal rates and taxes

Community services – health, safety, education and social services

Trading Services – electricity, water, refuse

Service provision – bulk infrastructure - electricity, water and waste management

PRIVATE SECTOR ROLE:

Contributes to sustainable urban management through the provision of top-up and complementary services in public space

Contributes to building social cohesion and 'functioning community'

Works in partnership with local municipality on agreed projects including the monitoring and management of agreed plans

EVERYONE SEEKING SUSTAINABLE SOLUTIONS

Local Authority Departments

Ward Committees

Integrated Development Plan (IDP) Processes

Residents Associations

CIDs

Special Rating Districts

Formal Partnerships

Leases

WHAT IS A CITY IMPROVEMENT DISTRICT (CID)?

A CID is a defined geographic area within which property owners agree to pay for certain complementary and supplementary services to those offered by the local authority in order to enhance and promote the physical and social environment of the area and by doing so create a 'managed area'

There are thousands of CIDs world wide; in the USA, the UK, Germany, New Zealand, Australia etc. The CID concept was brought to South Africa in the mid 90s.



Development of CID's in SA



- Early 90's seeking response to urban decay
- CJP took Study Group to USA
 - Local authority official
 - Property owners
- 1997 Gauteng City Improvement District Act
- 1998 First CID legislated in Rosebank, Jhb.
- 1999 Cape Town By –law
- 2004 Nelspruit By-Law
- Still no National Legislat





PRINCIPLES OF S.A. C.I.D. LEGISLATION

- 50%+1 "Yes" vote by property ownership & value
- 3 Yrs B.P setting out services, costs, levies etc
- Enhance and supplement municipal services
- City to provide SLA & Collect Levies
- Management body to be not for Profit
 - Board predominantly property owners
 - Structured local authority relationship
 - Governed by The Companies Act





National C.I.D. Legislation



- No National Legislation
- Gauteng City Improvement District Act 1997
- Cape Town now uses Municipal Property Rates Act, section 22 + Local Policy & By Law
 - CID therefore becomes a "Special Rating Area"
 - L/A CID Forum no council representative on Board
 - Council collects levy, only balance for debt once a year
 - 5 year Business Plan, budget approved annually
- Port Elizabeth developing Legislation similar to CT
- Nelspruit local by-law
 - Allows for a Rates Rebate
- Durban has a local policy: Urban Improvement Precinct
- All unsure how to treat Residential CID applications!



CID Establishment Overview

1

Feasibility Phase

- 1. Property Owner Engagement
- Establish Steering Committee
- 3. Compile Technical Database
- 4. Perception Survey
- 5. 1st Workshop

2

Planning & Development

- 2nd SteerCom Workshop
- 2. Draft OPEX Budget
- 3. Draft Levy Structure
- 4. Draft Business Plan
- 5. 3rd SteerCom Workshop

3

Voting & Petitioning

- 1. Prepare Voting Documentation
- 2. Petition to Local Council
- 3. Publication in Government Gazette/Local Media
- 4. Public Hearing
- 5. Local Council Response

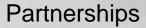
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Implementation & Roll Out

- Notification of General Meeting
- 2. General Meeting
- 3. 1st Board of Directors Meeting
- 4. Implementation & Roll Out

Typical ID Management body





- Place making
- Fundraising
- Trader Management

Section 21 Company (NPC)

Employ Staff

Providers

Contract Service

Board Predominantly P.O s (Tasked to deliver BP)

Committees





Initial Budget	
Security	40%
Cleaning	20%
Landscape	15%
Marketing	5%
Management	20%

Mature Budget	
Security	30%
Cleaning	20%
Landscaping	15%
Marketing	15%
Management	20%

Additional Funds Nil

Additional Funds + Enabling Special Projects

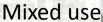
59 SA CID's/UIPs - VERY DIFFERENT NODES



Retail



Commercial





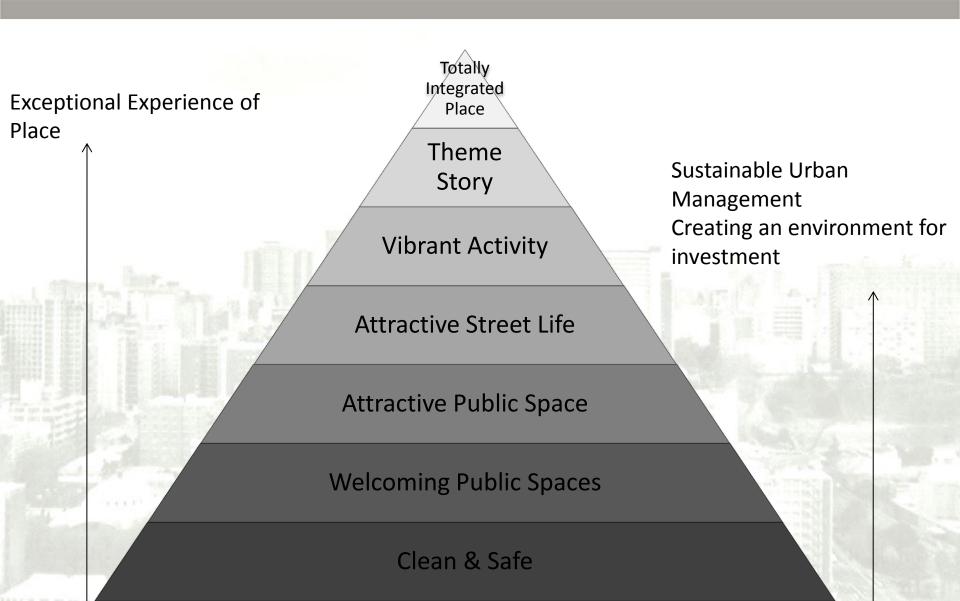
Industrial



Varying Degrees of Degeneration

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ALL TRYING TO ACHIEVE SAME END



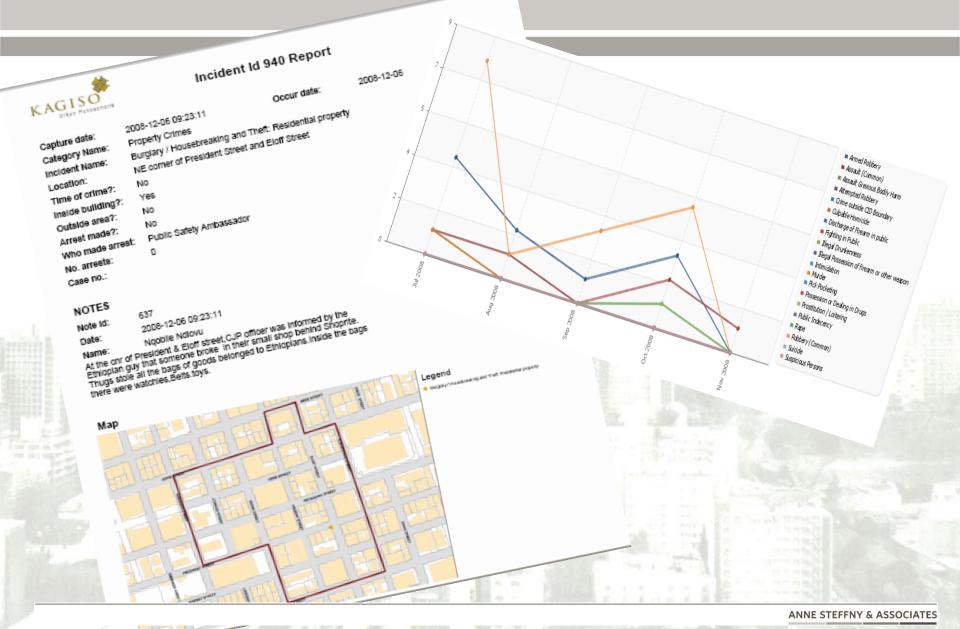
C.I.D. BASIC SERVICES – "Supplementary"

- Safety
 - Public Safety Ambassador
 - Sector Committees
- Cleaning/Landscaping/Maintenance
 - Removing Graffiti
 - Collecting Rubbish
 - Washing Side walks
 - Cutting Grass, Trees
 - Upgrading Landscaping/Green Space
 - Maintenance of public space infrastructure
- Marketing
 - Newsletter
 - Demarcation
 - Social Media/Basic Website

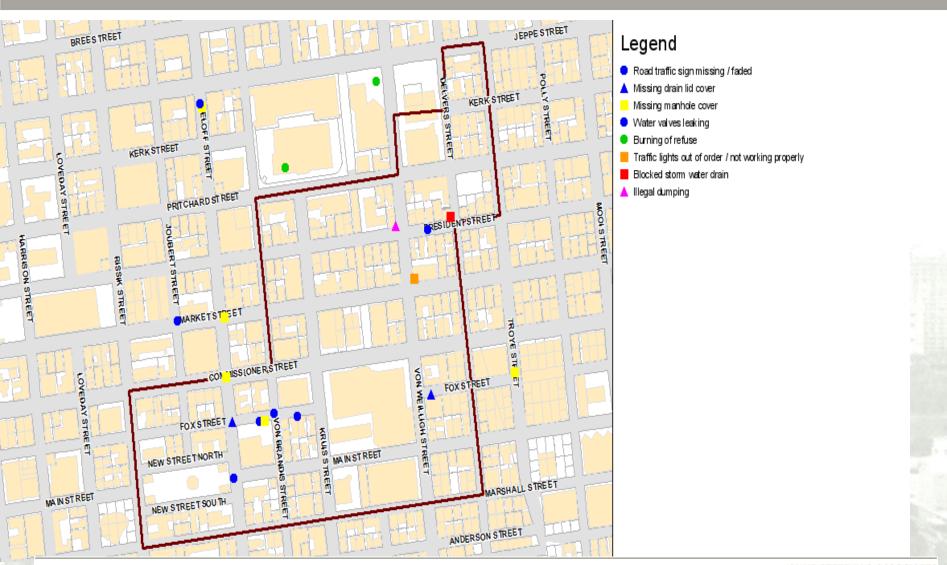




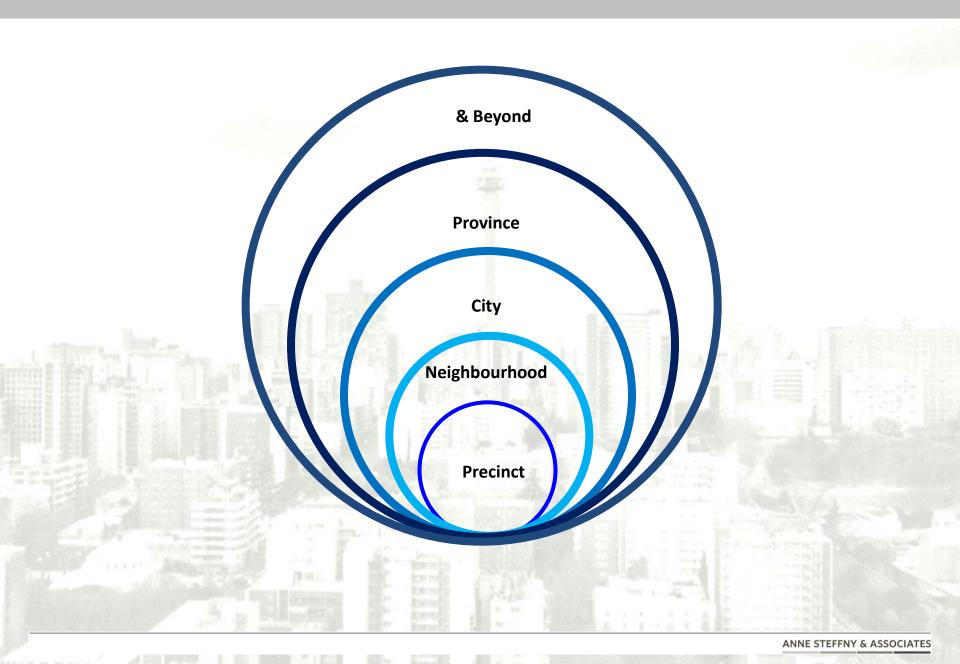
INCIDENT REPORTING



SERVICES BREAKDOWN: GIS RECORDING



CAN'T WORK IN ISOLATION



MATURE CIDS

- Seek Partnerships
 Art Performance
 Sustainable Energy
 Infrastructure Upgrade
 Research
 - Urban form
 - Economic Drivers
 - Traffic / Pedestrian Flow
 - Demographics

Waste Management

Seek Funding

 Corporate
 National Lottery
 Government of all levels
 International
 Advertising





PARTNERSHIPS

- City
 - Development Plans
 - Land Use Management
 - Transportation Plans
 - Tourism / marketing
 - Strategy, by laws /Legislation
 - Budget
- All levels of Government, all departments





PARTNERSHIPS - PLACE MAKING













USES OF ART, CULTURE & HERITAGE

- Create vibrancy
- Growing economic driver
- Connector
- **Tourism**





PARTNERSHIPS - PLACE MAKING











SOCIAL / COMMUNITY – OFTEN WORKING WITH EXPERTS

- Inappropriate social behaviour
- Homeless
- Youth
- Begging
- Adult Education







CITY, COMMUNITY & CID'S WORKING TOGETHER



PARTNERSHIP TO MANAGE & EDUCATE TRADERS

- Management in partnership with authorities
- Registration
- Education
- Community involvement
- Facilities



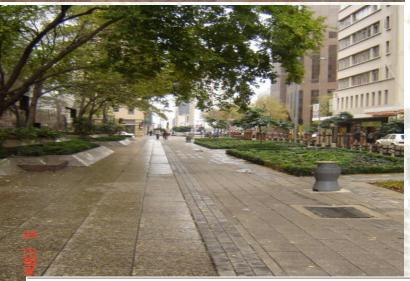






PARTNERSHIPS - PUBLIC SPACE UPGRADES

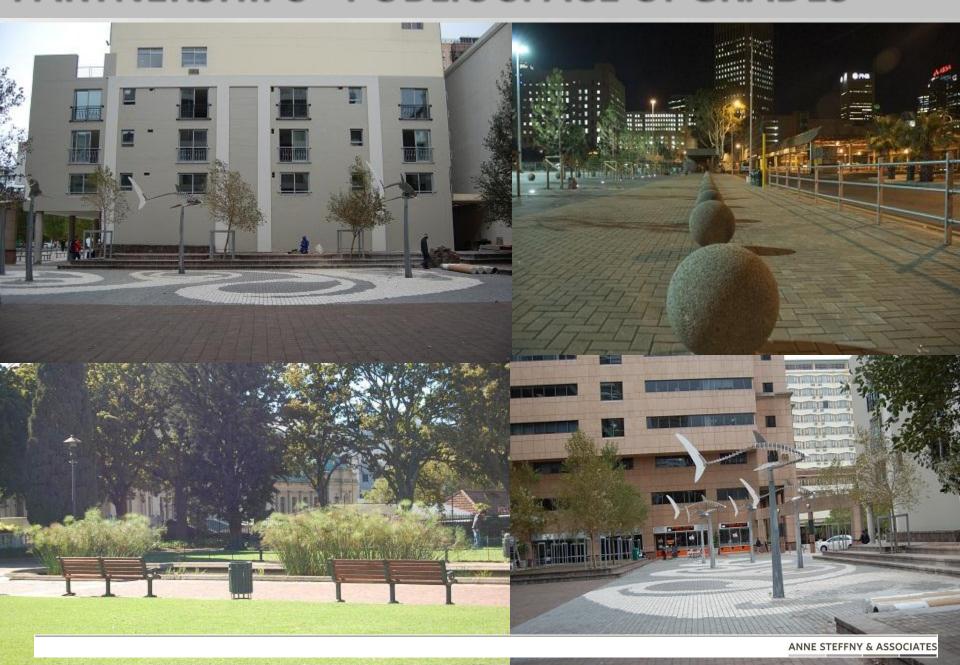






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PARTNERSHIPS - PUBLIC SPACE UPGRADES



PARTNERSHIP - INFRASTRUCTURE UPGRADES

- Engineering services
 agreement managed by CID Private & Public sector
 contributions
- UM regulations to manage development by multiple developer over a long period of time
- UDF / UD Plan/ detailed Precinct Plan
- General condition of zoning
- Conditions in title deed

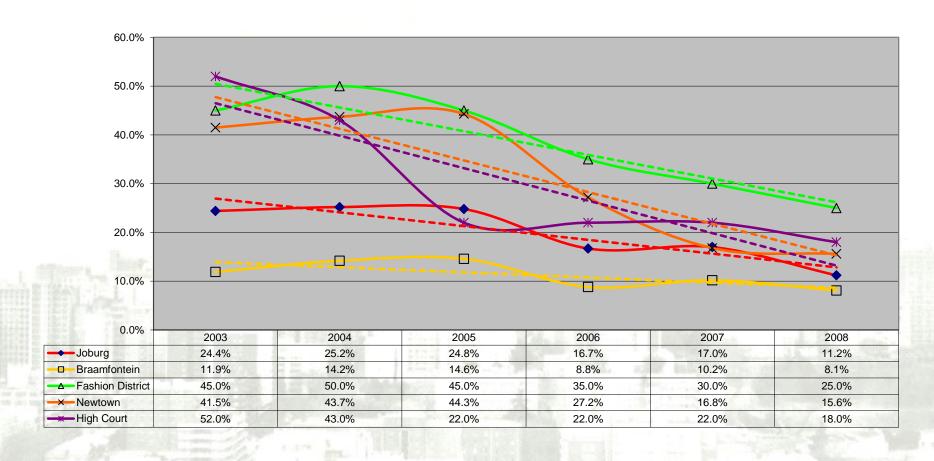




RESULTS: LOWER VACANCY RATE

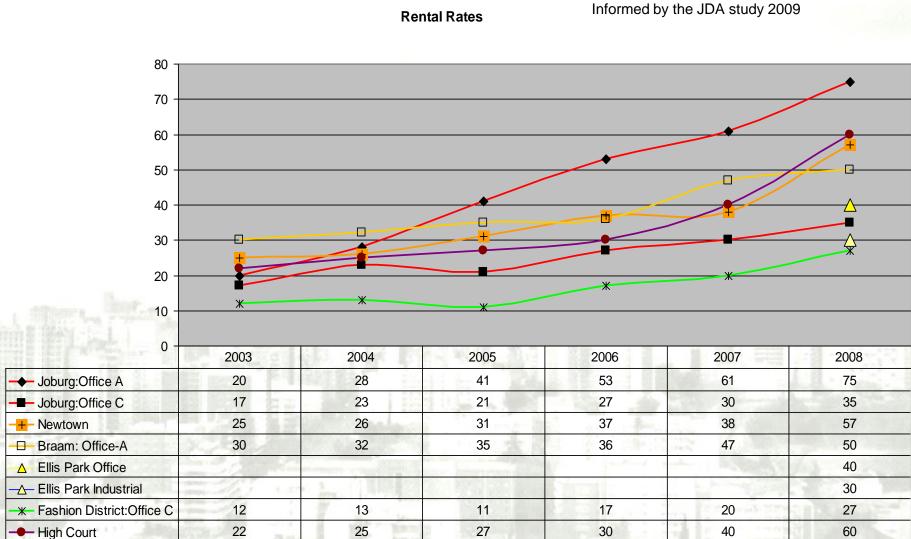
Vacancy Rate (%)

Informed by the JDA study 2009



Years

RESULTS: INCREASED RENTALS



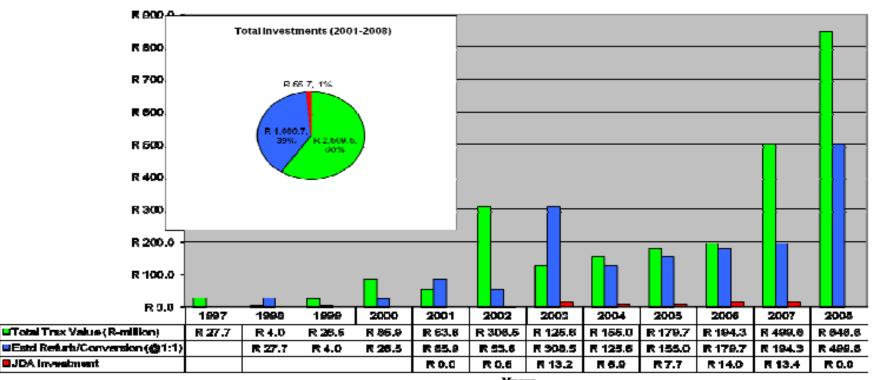
Year

RESULTS: IMPROVED INVESTOR CONFIDENCE

Informed by the JDA study 2009

Braamfontein **Area Based Intervention:**





JHB INNER CITY COMMERCIAL INVESTOR CONFIDENCE

- Major corporates stayed in the Inner City attracting others
- 2006 2009 = R8b Private investment in built form
- 2009 2014 = R30b Private investment in built form
- 2006 2012 = R150m Capex Partnerships between public and private sector in Public Space
- 2012 2015 = R 50m Planned Capex private/public sector Partnerships in Public Space
- Official Vacancies down from 25% in 2000 to 5% currently





JHB INNER CITY RESIDENTIAL

- Private sector investment in built form since 2006 – R40b investment
- 40,000 Apartments renovations
- 160,000 New Residents











ROSEBANK (JOHANNESBURG) CONFIDENCE



 Oldest CID in SA – not classified as degenerated but challenged by poor urban management – especially taxi's and informal trade management



- 2013/2016 Investment In Mixed land use Built Form R4b
- Huge Retail And Tourism Boost
- 3 New Hotels: 6 Hotel Renovations









SANDTON CENTRAL - ENVIRONMENT FOR INVESTMENT



- Was the original JHB decentralised "Flight" node
- 2013/14 5b Investments, mixed use
- R300m Hotel Refurbishments
- 5000 New Parking Bays
- Improved public transport & connectivity
- Bulk & Public Space Infrastructure Upgrades
- Private/Public sector Planning Partnerships
- Linkages to neighbouring previously disadvantaged nodes



CID SUCCESSES

- SUSTAINABLE!
- Shared VISION
- Improved Community cohesion/pride of place
- Improved public and private sector relationships
- Reduced Crime and Grime
- Improved Infrastructure
- Tourism/Marketing
- Research
- Job Creation temporary and permanent
- Business Attraction and Retention
- Transport and traffic management
- Informal Trade & Taxi Management
- Improved property values, increased rentals, reduced vacancies



CID CONTRIBUTION to the ECONOMY

- Creating & retaining jobs approx 25,000 new jobs created in JHB IC since 2010 (CID's alone directly/indirectly employ over 2000)
- Creating homes In JHB IC over 40,000 units / R40b investment
- Contribution to public space and infrastructure upgrades
- Attract and retain investment/business/trade big & small
- Increase in rates base
- Increase in Hotel beds
- Contribution to green economy
- Creating Wi-Fi/ hot spots
- Supporting & enhancing tourism

Sustainable; Managed; Exceptional Places!

